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8                   UNITED STATES DISTRICT COURT  
9                   WESTERN DISTRICT OF WASHINGTON  
10                  AT SEATTLE

11                  CHRIS CARLSON,

12                  Plaintiff,

13                  v.

14                  HOME DEPOT USA INC, THE  
15                  HOME DEPOT INC,

16                  Defendants.

17                  CASE NO. C20-1150 MJP

18                  ORDER ON CROSS-MOTIONS RE:  
19                  CLASS CERTIFICATION

20                  This matter comes before the Court on Plaintiff's Motion for Class Certification (Dkt.  
21                  No. 62 and 89) and Defendants' Motion to Deny Class Certification (Dkt. No. 21). Having  
22                  reviewed the Motions, Oppositions (Dkt. Nos. 96, 99), and all supporting materials, and having  
23                  held oral argument on September 30, 2021, the Court GRANTS in part Plaintiff's Motion and  
24                  DENIES in part Defendants' Motion.

## BACKGROUND

Chris Carlson claims his former employer, Home Depot U.S.A., Inc. and The Home Depot, Inc. (Home Depot), failed to provide him with timely and full rest and meal breaks due to Home Depot's company-wide policies, culture, and practices. Carlson brings four claims against Home Depot for: (1) failure to provide timely and full meal breaks as required by Washington law; (2) failure to provide timely and full rest breaks as required by Washington law; (3) willful withholding of wages in violation of the Wage Rebate Act; and (4) violating the Consumer Protection Act by manipulating time punch records. Carlson seeks certification of a class containing “[a]ll individuals employed by Home Depot as in-store supervisors or specialists in Washington state at any time between June 26, 2017 and the date of the Order granting class certification in this matter.” (Pl. Mot. for Class Cert. at 2 (Dkt. No. 89).)

To understand the merits of the cross-motions on class certification, the Court reviews the job duties of Home Depot supervisors and specialists, Home Depot's relevant policies and practices, and time punch data for the proposed class.

#### **A. Supervisors and Specialists**

Carlson was an in-store supervisor in Home Depot's Federal Way store for many years. (Complaint ¶¶ 1.1, 3.6 (Dkt. No. 1-1).) "Supervisors oversee the work of teams of associates and specialists in a store's various departments, such as hardware and tools, garden, plumbing, etc. Specialists work in departments that require specialized knowledge and experience, helping customers design, plan, and purchase supplies for more complicated projects such as kitchen improvements, decks, doors and windows, etc." (Id. ¶ 4.3.) As a supervisor, Carlson alleges he "was frequently required to perform the same work as the specialists and was subject to the same obstacles getting rest breaks and meal periods as described for specialists." (Id. at 4.5.)

1 “Supervisors and specialists are paid on an hourly basis and are non-exempt employees under the  
 2 MWA [Minimum Wage Act, (RCW 49.46)].” (Id. ¶ 4.4.)

3 **B. Home Depot’s Policies, Customs, and Practices**

4 Carlson alleges that “Home Depot has a pattern and practice of failing to ensure that  
 5 supervisors and specialists are provided legally compliant rest breaks and meal periods.” (Compl.  
 6 ¶ 4.6.) He alleges that “supervisors often miss their rest breaks and meal periods, cut their rest  
 7 breaks and meal periods short, or are forced to take their meal periods after working more than  
 8 five hours straight because their teams are short-staffed, they need to cover for team members  
 9 who are taking breaks, they are engaged in special projects, or they are needed to help customers  
 10 and cannot leave to take a break.” (Id. ¶ 4.6.) Carlson supports these allegations with his own  
 11 testimony and the declarations of 19 other supervisors and specialists. (See Dkt. Nos. 69-87.)  
 12 Carlson also alleges that supervisors and specialists frequently miss second meal breaks when  
 13 they work 10 or more hours, a fact supported by several declarants. (Compl. ¶ 4.8; Lusebrink  
 14 Decl. ¶ 5 (Dkt. No. 81); McCarty Decl. ¶ 5 (Dkt. No. 83), Cronin Decl. ¶ 6 (Dkt. No. 75); M.  
 15 Davis Decl. ¶ 4 (Dkt. No. 77); Bell Decl. ¶ 4 (Dkt. No. 69); Christian Decl. ¶ 5 (Dkt. No. 73);  
 16 Reynolds Decl. ¶ 5 (Dkt. No. 70); Carter Decl. ¶ 4 (Dkt. No. 72); and Craig Decl. ¶ 4 (Dkt. No.  
 17 74).) Through limited discovery, Carlson identifies three reasons why supervisors and specialists  
 18 do not receive adequate breaks and are not paid for late or missed breaks.

19 First, Carlson asserts that two of Home Depot’s policies prevent supervisors and  
 20 specialists from taking timely and full breaks: (1) Home Depot’s customer-first policy; and (2)  
 21 Home Depot’s attendance policy.

22 According to Carlson, Home Depot’s customer-first policy impedes supervisors and  
 23 specialists from taking full and timely breaks because they face discipline if they fail to put  
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1 customers first. Home Depot's Code of Conduct states that "Customer Service is the number one  
2 priority for all associates." (Declaration of Adam Berger Ex. 1 at 2.) An employee commits a  
3 "Minor Work Rule Violation" if they disregard a customer's needs, which includes "not  
4 stay[ing] with customer until [the] question is answered, issue is resolved or customer is  
5 satisfied" (Id. at 12; see also Deposition of Chris Carlson at 12:25-13:6, 16:10-21.) Similarly,  
6 Home Depot's Standards of Performance make it a "minor violation" not to "follow or  
7 demonstrate [customer] FIRST behaviors," including "failing to answer a customer's questions  
8 or help to address the customer's needs." (Berger Decl. Ex. 2 at 1-2.) Under the Code of Conduct  
9 a Minor Work Rule Violation "would normally result in discipline and may individually or  
10 cumulatively result in termination of employment depending on the seriousness of the offense."  
11 (Berger Decl. Ex. 1 at 12.) And an employee commits a "Major Work Rule Violation" by  
12 "intentional[ly] refus[ing] to help a customer," which "will normally result in termination of  
13 employment for a first offense." (Id. at 6; Berger Decl. Ex. 2 at 2 (same).) And, more generally,  
14 "[a]ny associate who violates a rule of conduct may be disciplined up to and including  
15 termination of employment." (Berger Decl. Ex. 1 at 2.) As Carlson and other specialists and  
16 supervisors suggest, supervisors and specialists are frequently unable to take breaks in the middle  
17 of helping customers, while customers are waiting, or when their department would be left  
18 unattended in their absence. (See Dkt. Nos. 69-87; Carlson Dep. at 12-22, 37-38.) Curiously,  
19 Home Depot's counsel suggested at oral argument that these rules are merely "aspirational" and  
20 subject to employees' "idiosyncratic" understanding, and that discipline is rarely meted out.  
21 Counsel provided no citation to support these statements and the Court is aware of nothing in the  
22 record that would.

1 Carlson also argues that Home Depot's meal and rest break policies do little to help  
2 supervisors and specialists take breaks and instead put pressure on them not to report missed or  
3 late breaks. Under Home Depot's Code of Conduct, associates must "follow the work schedule  
4 and take meal periods when they are scheduled." (Berger Decl. Ex. 1 at 3.) Having "excessive  
5 missed punches" or "recurrent, missed meal periods, short meal periods or meal periods at times  
6 other than the scheduled times" are considered a "Minor Work Rule Violation" that can  
7 potentially lead to termination. (Berger Decl. Ex. 1 at 13.) The Guidelines for Attendance and  
8 Punctuality also require employees to take meal breaks and punch out for them. (Berger Decl.  
9 Ex. 6 at 2.) Failure to do so will result in an occurrence, which are tracked by management  
10 through a "variance" report and violations of the guidelines "may lead to discipline, up to and  
11 including termination of employment from the Company." (Id. at 1.) Carlson argues that these  
12 policies put supervisors and specialists in a Catch-22—they are forced to choose between  
13 violating Home Depot's customer-first policies by taking breaks while customers wait or  
14 violating Home Depot's break-related guidelines and policies by missing breaks to help  
15 customers. This dilemma is evident in the declarations submitted by both Home Depot and  
16 Carlson. Home Depot has submitted 57 declarations from current employees, many of whom  
17 claim that they delayed meal breaks to help customers. (See Def. Mot. at 7 n.21; Def. Opp. to Pl  
18 Mot. at 6 n.4.) And Carlson's cohort of declarants similarly state that they were frequently  
19 unable to take rest breaks because they had to help customers. (See Dkt. Nos. 69-87.) And  
20 Carlson himself was "counseled" for missed, late, or shortened meal breaks. (See Berger Decl.  
21 Ex. 7.)

22 At oral argument, counsel for Home Depot suggested that Carlson incorrectly weaves  
23 together Home Depot's Code of Conduct, Standards of Performance, and Guidelines for  
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1 Attendance and Punctuality into a “tapestry” when they should instead be considered in isolation.  
2 The express language of the policies contradicts this assertion. The Guidelines for Attendance  
3 and Punctuality expressly state that they should be “utilized in conjunction with our Code of  
4 Conduct and Discipline Process,” and the Code of Conduct makes a similar reference to the  
5 Attendance Guidelines. (Berger Decl. Ex. 6 at 1; Id. Ex. 1 at 3.) And the Standards of  
6 Performance state that “Associates must adhere to and fully comply with the Standards of  
7 Performance . . . [and] other written instructions or guidelines . . . including anything not  
8 specifically referenced in the Standards of Performance.” (Berger Decl. Ex. 2 at 2.) Even if this  
9 weaving together of policies and guidelines was not express, common sense betrays counsel’s  
10 suggestion that a Home Depot employee could simply ignore the policies or procedures without  
11 consequences. Carlson himself was subject to discipline for not taking timely and full meal  
12 breaks. (See Berger Decl. Ex. 7.)

13 Second, the unique role that specialists and supervisors play further complicates their  
14 ability to take timely breaks because they must spend substantial time assisting a single customer  
15 design a project or complete an order. (See Carlson Dep. 18.) It is difficult for these employees  
16 to disengage from customers and take breaks. And given their specialized knowledge,  
17 supervisors and specialists are frequently unable to find others to relieve them to help a  
18 customer. (See id. at 16-18; A. Davis Decl. ¶¶ 3-4 (Dkt. No. 76); M. Davis Decl. ¶¶ 3, 5; Bell  
19 Decl. ¶¶ 3, 5; Bertch Decl. ¶¶ 3-4 (Dkt. No. 71); Christian Decl. ¶¶ 3-6; Cronin Decl. ¶¶ 3, 5;  
20 Greenfield Decl. ¶ 3 (Dkt. No. 78); Lusebrink Decl. ¶¶ 3-4; Martin Decl. ¶ 3 (Dkt. No. 82);  
21 Repyak Decl. ¶¶ 3, 5 (Dkt. No. 70); Reynolds Decl. ¶¶ 3-4; Sanchez Decl. ¶¶ 3-6 (Dkt. No. 86).)  
22 While a supervisor or specialist assists a single customer, other customers “stack up” behind and  
23 wait for service, further preventing timely breaks. (See Carlson Dep. at 18, 20.) Members of the  
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1 class also aver that they frequently could not find relief from colleagues to take breaks and/or  
 2 were called back from breaks early to the floor to assist with customer demands. (Price Decl. ¶¶  
 3 3-4 (Dkt. No. 84); Lusebrink Decl. ¶¶ 3-6; Sanchez Decl. ¶¶ 3-5; Repyak Decl. ¶¶ 3-6; Fabiano  
 4 Decl. ¶¶ 3-4 (Dkt. No. 79); Bertch Decl. ¶ 3; Bell Decl. ¶¶ 3-5; Christian Decl. ¶¶ 3-6; A. Davis  
 5 Decl. ¶¶ 3-4; Reynolds Decl. ¶¶ 3-7; and Greenfield Decl. ¶¶ 3-4.)

6 Third, Carlson cites the low staffing levels at Home Depot stores as another reason he  
 7 could not take timely meal and rest breaks. Eight of the declarants in the proposed class describe  
 8 low staffing levels as a reason they could not take breaks. (See Lusebrink Decl. ¶ 5; McCarty  
 9 Decl. ¶ 5; Cronin Decl. ¶ 6; M. Davis Decl. ¶ 4; Bell Decl. ¶ 4; Christian Decl. ¶ 5; Reynolds  
 10 Decl. ¶ 5; Carter Decl. ¶ 4 (Dkt. No. 72); and Craig Decl. ¶ 4). According to Carlson, store  
 11 managers are financially incentivized to leanly staff each store. (See Berger Decl. Ex. 4.)

12 **C. Time Records for the Class**

13 Carlson supports his allegations about missed and delayed meal breaks with time punch  
 14 data from Home Depot's time tracking system, Kronos. Carlson's expert, Paul Torelli, Ph.D.,  
 15 reviewed the time punch records for the 2,478 putative class members and found that 5% missed  
 16 their first meal break, 51.9% missed their second meal break (due after 10 hours of work), 23.9%  
 17 had late meal periods, and 1.5% had early meal periods. (Declaration of Paul Torelli ¶ 5.) In  
 18 total, nearly 32% of the meal breaks were missed, late, or early. (Id.) The data were relatively  
 19 consistent between stores, with a bell-curved statistical distribution minus a few outlier data  
 20 points. (Id. ¶ 6.) Dr. Torelli's analysis did not report on whether the data were manipulated or  
 21 edited. And the time records do not track rest breaks.

22 Carlson also notes that the Kronos system does not allow employees to identify missed or  
 23 late breaks and it does not track rest breaks at all. Nor does Home Depot track any instance  
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1 where an employee expressly waives a meal break. But Home Depot's managers use the Kronos  
 2 system to track missed or late meals through a "variance report" and then "counsel" employees  
 3 to take timely meal breaks. (See Carlson Decl. ¶ 3; Carlson Dep. at 109-110 (Dkt. No. 97).)  
 4 Indeed, Carlson himself was "counseled" several times for missed, late, or shortened meal  
 5 breaks. (Berger Decl. Ex. 7.) Counseling is part of the discipline process that can lead to  
 6 termination. (Berger Decl. Ex. 1 at 14.)

7 Carlson alleges that as a result of the meal break policy he and others were routinely  
 8 pressured to alter their time punch records to show meal breaks when none were actually taken.  
 9 (Compl. ¶ 4.11.) Carlson refers to this as a "paper lunch"—a meal break that exists on paper  
 10 only. (Carlson Dep. at 70-71.) Carlson testified that he was asked by managers to alter his time  
 11 record to show paper lunches. (Carlson Dep. at 141.) Give other potential class members attest to  
 12 the same pressure. (McCarty Decl. ¶ 7; Martin Decl. ¶ 4; Cronin Decl. ¶ 4; Christian Decl. ¶ 8;  
 13 and Reynolds Decl. ¶ 4.)

## 14 ANALYSIS

### 15 A. Plaintiff's Claims and the Relevant Law

16 To resolve the cross-motions, the Court must analyze the elements and requirements of  
 17 Carlson's substantive claims. First, the Court looks at Washington's laws concerning rest and  
 18 meal breaks, which are found in Washington's Industrial Welfare Act (IWA) (RCW 49.12),  
 19 Minimum Wage Act (MWA) (RCW 49.46), and the Department of Labor and Industries' (LNI)  
 20 implementing regulations, WAC 296-126-092. Second, the Court examines the contours of the  
 21 Wage Rebate Act, RCW 49.52. Third, the Court sets out the elements of Carlson's Consumer  
 22 Protection Act claim.

1       **1. IWA, MWA, and LNI Regulations**

2       The IWA and MWA are remedial statutes that protect “employees’ safety, health, and  
 3 welfare” by ensuring timely breaks are provided to employees and that they are paid overtime for  
 4 each missed break. See Wingert v. Yellow Freight Sys., Inc., 146 Wn.2d 841, 847, 852 (2002);  
 5 Washington State Nurses Ass’n v. Sacred Heart Med. Ctr., 175 Wn.2d 822, 832 (2012); Lopez  
 6 Demetrio v. Sakuma Bros. Farms, 183 Wn.2d 649, 658 (2015). Remedial statutes protecting  
 7 employee rights must be liberally construed. See Internat'l Ass'n of Fire Fighters, Local 46 v.  
 8 City of Everett, 146 Wn.2d 29, 35 (2002).

9       LNI’s regulations implementing the IWA require employers to provide a meal period of  
 10 at least 30 minutes for every five hours worked, which must be taken no earlier than 2 hours and  
 11 no more than 5 hours from the beginning of a shift. See WAC 296-126-092(1)-(2). Employees  
 12 working ten or more hours are entitled to a second meal break of no less than 30 minutes. See  
 13 WAC 296-126-092(3). LNI regulations also require that employees be given a paid 10-minute  
 14 rest break for every four hours worked. WAC 296-126-092(4). And no employee shall be  
 15 required to work more than three hours without a rest break. Id.

16       LNI regulations “‘impose[] a mandatory obligation on the employer’ to provide a paid  
 17 rest break ‘on the employer’s time.’” Lopez Demetrio, 183 Wn.2d at 658 (quoting Pellino v.  
 18 Brink’s Inc., 164 Wn. App. 668, 688 (2011) (citation omitted)). “It is not enough for an employer  
 19 to simply schedule time throughout the day during which an employee can take a break if he or  
 20 she chooses.” Id. “Instead, employers must affirmatively promote meaningful break time.” Id.  
 21 “A workplace culture that encourages employees to skip breaks violates WAC 296–126–092  
 22 because it deprives employees of the benefit of a rest break ‘on the employer’s time.’” Id.  
 23 (quoting WAC 296-126-093). “WAC 296-126-092 imposes a mandatory obligation on the  
 24

1 employer to provide meal breaks and to ensure those breaks comply with the requirements of  
 2 WAC 296-126-092.” Brady v. Autozone Stores, Inc., 188 Wn.2d 576, 584 (2017). And the  
 3 Supreme Court has suggested that the employer must “maintain[] an adequate system for  
 4 ensuring that [employees] could take breaks and record missed breaks.” Chavez v. Our Lady of  
 5 Lourdes Hosp. at Pasco, 190 Wn.2d 507, 518–19 (2018). And while LNI established different  
 6 rules for meal and rest breaks, courts make no formal distinction between the two when  
 7 considering the employer’s obligations. See Pellino, 164 Wn. App. at 690; (Def. Mot. to Deny  
 8 Class Cert. at 15 (same)).

9 “[A]n employee asserting a meal break violation under WAC 296-126-092 can meet his  
 10 or her prima facie case by providing evidence that he or she did not receive a timely meal break.”  
 11 Brady, 188 Wn.2d at 583 (2017). “The employer may then rebut this by showing that in fact no  
 12 violation occurred or a valid waiver exists.” Id. (citing Pellino, 164 Wn. App. at 696-97 (waiver  
 13 is an “affirmative defense” on which employer bears the burden of proof)). But rest breaks  
 14 cannot be waived under Washington law. See Washington Department of Labor and Industries  
 15 Administrative Policy ES.C.6.1, “Meal and Rest Periods for Nonagricultural Workers Age 18  
 16 and Over,” at 4 (rev. Dec. 1, 2017) (“Employees may not waive their right to a rest period.”)  
 17 (Berger Dec. Ex. 9).

18 In arguing about the status of Washington’s labor laws, Home Depot relies on two cases  
 19 the Court declines to follow. First, Home Depot relies a 2006 decision which concluded that  
 20 “there is no affirmative duty either for the employer to schedule a meal period, or for the  
 21 employee to take a lunch break.” Eisenhauer v. Rite Aid Hdqtrs., No. C04-5783RBL, 2006 WL  
 22 1375064, at \*2 (W.D. Wash. May 18, 2006). This decision cannot be squared with intervening  
 23 authority, which broadly holds that an employer must “affirmatively promote meaningful”

1      breaks, Lopez Demetrio, 183 Wn.2d at 658, and “ensure those breaks comply with the  
 2      requirements of WAC 296-126-092,” Brady, 188 Wn.2d at 584. Second, Home Depot relies on  
 3      an unpublished state appellate decision to suggest that employers only have to “allow” meal  
 4      breaks. See Brown v. Golden State Food Corp., 186 Wn. App. 1004, 2015 WL 786804, at \*9–10  
 5      (2015) (unpublished). But as Carlson correctly notes, the majority decision in Brown cannot be  
 6      squared with the Supreme Court’s holding in Brady or Lopez Demetrio. Indeed, the dissent in  
 7      Brown correctly aligns with the current state of the law. The Court rejects any reliance on  
 8      Eisenhauer or Brown.

9                 Home Depot also misplaces reliance on decisions considering and applying California’s  
 10     rest and meal break laws. The Washington Supreme Court has expressly rejected following the  
 11     California Supreme Court’s interpretation of these law, which provide for less stringent  
 12     protections for meal and rest breaks than Washington’s. See Brady, 188 Wn.2d at 583 (citing  
 13     Brinker Restaurant Corp. v. Superior Court, 53 Cal.4th 1004, 273 P.3d 513, 139 Cal.Rptr.3d 315  
 14     (2012) and noting that “[a]s between Pellino [applying Washington law] and Brinker [applying  
 15     California law], we find that the Washington case provides the better approach”). The Court  
 16     therefore focuses its analysis on Washington law as to the substance of Carlson’s meal and rest  
 17     break claims.

## 18                2.      Wage Rebate Act

19                 Under the Wage Rebate Act an employer who violates the IWA or MWA may be liable  
 20     for double damages if it willfully withholds wages. See Wingert, 146 Wn.2d at 849–50; Hill v.  
 21     Garda CL Nw., Inc., 191 Wn.2d 553, 561 (2018). “The standard for proving willfulness is low—  
 22     our cases hold that an employer’s failure to pay will be deemed willful unless it was a result of  
 23     careless[ness] or err[or].” Hill, 191 Wn.2d at 561 (citation and quotation omitted). “But an

1 employer defeats a showing of willful deprivation of wages if it shows there was a ‘bona fide’  
 2 dispute about whether all or part of the wages were really due.” Id. (citation omitted).

3       **3. Consumer Protection Act**

4       The CPA prohibits unfair and deceptive acts or practices in trade and commerce and  
 5 awards treble damages to individuals whose property or business is harmed by such acts. RCW  
 6 19.86.020 and .090. “The elements of a private CPA claim are: (1) an unfair or deceptive act or  
 7 practice; (2) which occurs in trade or commerce; (3) that impacts the public interest; (4) which  
 8 causes injury to the plaintiff in his or her business or property; and (5) which injury is causally  
 9 linked to the unfair or deceptive act.” Washington State Physicians Ins. Exch. & Ass'n v. Fisons  
 10 Corp., 122 Wn.2d 299, 312 (1993).

11       The CPA is a remedial statute that defines “injury” liberally to include when “the  
 12 plaintiff’s property interest or money is diminished . . . even if the expenses caused by the  
 13 statutory violation are minimal.” Panag v. Farmers Ins. Co. of Wash., 166 Wn.2d 27, 57 (2009)  
 14 (en banc) (quotations omitted). The CPA may extend to conduct occurring within an  
 15 employment relationship. See Torres v. Mercer Canyons Inc., 835 F.3d 1125, 1140 (9th Cir.  
 16 2016).

17       **B. Class Certification Standard**

18       Courts must undertake a “rigorous analysis” of all the Rule 23 factors to determine  
 19 whether to certify a class. Wal-Mart Stores, Inc. v. Dukes, 564 U.S. 338, 351 (2011). The  
 20 plaintiff must first meet all four requirements in Rule 23(a): numerosity, commonality, typicality,  
 21 and adequacy of representation. See Leyva v. Medline Indus., 716 F.3d 510, 512 (9th Cir. 2013);  
 22 Fed. R. Civ. P. 23(a). The plaintiff must also satisfy one of the Rule 23(b) factors. Carlson seeks  
 23 certification under the “predominance” standard of Rule 23(b)(3). “To obtain certification of a  
 24

1 class action for money damages under Rule 23(b)(3)," Carlson must also establish that "the  
 2 questions of law or fact common to class members predominate over any questions affecting  
 3 only individual members." Amgen Inc. v. Conn. Ret. Plans & Tr. Funds, 568 U.S. 455, 460.

4 Carlson must demonstrate predominance and superiority under Rule 23(b)(3) by a  
 5 preponderance of the evidence fits Rule 23(b)(3). See Olean Wholesale Grocery Coop., Inc. v.  
 6 Bumble Bee Foods LLC, 993 F.3d 774, 784 (9th Cir. 2021). "Establishing predominance,  
 7 therefore, goes beyond determining whether the evidence would be admissible in an individual  
 8 action" and "[i]nstead, a 'rigorous analysis' of predominance requires 'judging the  
 9 persuasiveness of the evidence presented' for and against certification.'" Id. at 785-86 (quoting  
 10 Ellis v. Costco Wholesale Corp., 657 F.3d 970, 982 (9th Cir. 2011)). And in ruling on a motion  
 11 for class certification "[c]ourts must resolve all factual and legal disputes relevant to class  
 12 certification, even if doing so overlaps with the merits." Id. at 784 (citing Wal-Mart, 564 U.S. at  
 13 351).

14 The Parties dispute only predominance, commonality, and superiority—Home Depot  
 15 makes no challenge to numerosity, typicality or adequacy. But to properly exercise its discretion  
 16 under Rule 23, the Court reviews all of the factors for class certification.

17 **1. Commonality and Predominance**

18 Because commonality and predominance overlap, the Court considers these elements  
 19 together. See, e.g., Valentino v. Carter-Wallace, Inc., 97 F.3d 1227, 1234 (9th Cir. 1996)  
 20 ("Implicit in the satisfaction of the predominance test is the notion that the adjudication of  
 21 common issues will help achieve judicial economy.").

22 **a. Legal Standard**

23 "Commonality requires the plaintiff to demonstrate that the class members have suffered  
 24 the same injury." Wal-Mart, 564 U.S. at 349–50 (citation and quotation omitted). To satisfy

1 commonality, the claims must depend on a common contention “that is capable of classwide  
 2 resolution.” Id. at 350. “What matters to class certification . . . is not the raising of common  
 3 ‘questions’—even in droves—but rather, the capacity of a class-wide proceeding to generate  
 4 common answers apt to drive the resolution of the litigation.” Id. (quotation and citation  
 5 omitted). “Dissimilarities within the proposed class are what have the potential to impede the  
 6 generation of common answers.” Id. (quotation and citation omitted).

7       The “predominance inquiry tests whether proposed classes are sufficiently cohesive to  
 8 warrant adjudication by representation.” Amchem Products, Inc. v. Windsor, 521 U.S. 591, 623  
 9 (1997). “This calls upon courts to give careful scrutiny to the relation between common and  
 10 individual questions in a case.” Tyson Foods, Inc. v. Bouaphakeo, 577 U.S. 442, 453 (2016).  
 11 “An individual question is one where members of a proposed class will need to present evidence  
 12 that varies from member to member, while a common question is one where the same evidence  
 13 will suffice for each member to make a *prima facie* showing [or] the issue is susceptible to  
 14 generalized, class-wide proof.” Id. (citation and quotation omitted). “The Rule 23(b)(3)  
 15 predominance inquiry asks the court to make a global determination of whether common  
 16 questions prevail over individualized ones.” Torres, 835 F.3d at 1134. “Considering whether  
 17 questions of law or fact common to class members predominate begins, of course, with the  
 18 elements of the underlying cause of action.” Erica P. John Fund, Inc. v. Halliburton Co., 563  
 19 U.S. 804, 809 (2011) (internal quotation marks omitted).

20           **b. Common Questions**

21 Carlson identifies three questions common to his claims that can be resolved on a  
 22 classwide basis using generalized, classwide proof. The questions are whether:

23           Home Depot’s policies and practices, including its staffing practices, “Customers First”  
 24 policy, disciplinary practices related to late and missed breaks, Manager Incentive  
 Program, and failure to institute a system to report missed breaks, create a workplace

1 environment that discourages class members from taking timely, full rest and meal  
 2 breaks;

3 Home Depot's policies and practices result in a widespread pattern of late, missed, or  
 4 interrupted rest and meal breaks; and

5 Home Depot has violated Washington law by failing to provide additional compensation  
 6 for missed or late rest and meal breaks, including, but not limited to, those missed and  
 7 late meal breaks reported in its timekeeping system.

8 (Pl. Mot. at 14-15.) The Court considers these questions in the context of the specific claims  
 9 made, which helps resolve whether class certification is appropriate here.

#### 10           c.     **Meal Break Claims**

11           Carlson has identified common questions concerning his missed and delayed meal break  
 12 claims that are capable of class-wide resolution and that predominate.

13           To prove his meal break claims, Carlson's *prima facie* burden is to show that "he or she  
 14 did not receive a timely meal break." Brady, 188 Wn.2d at 583. Carlson points to three  
 15 categories of evidence common to the class that meet his *prima facie* burden.

16           First, Carlson points to common policies, customs, and practices that prevent specialists  
 17 and supervisors from enjoying timely and full meal breaks: Home Depot's customer-first policy,  
 18 the lean store staffing, and the unique role of specialists and supervisors. Carlson backs this up  
 19 with his own testimony and the statements of 19 class members. These declarations showcase  
 20 Home Depot's failure to enable timely and full meal breaks. Second, Carlson cites to time-punch  
 21 data for the proposed class, which show 5% missed first meal breaks, 51.9% missed second meal  
 22 breaks, 23.9% took late meal breaks, and 1.5% had early meal periods. (Torelli Decl. ¶ 5.) The  
 23 data are compelling particularly when coupled with the class-wide custom and practice evidence.  
 24 Third, Carlson has shown that Home Depot provide no means for employees to record missed or  
 late meal or rest breaks. This further buttresses Carlson's claimed violation of the LNI  
 regulations. See Chavez, 190 Wn.2d at 518–19 (noting that the failure to provide a means of

recording missed breaks supports a claim violation of the regulations). Together, this class-wide evidence can resolve the key common questions Carlson poses, which support his *prima facie* claim. This satisfies both commonality and predominance. See Wal-Mart, 564 U.S. at 350; Bouaphakeo, 577 U.S. at 453.

Relying heavily on two cases from this District, Home Depot argues that the evidence Carlson presents is inadequate to show predominance. The Court is unpersuaded. First, Home argues that Carlson misplaces a reliance on time punch data, citing a decision from this District in which time punch data was found inadequate. See Brady v. AutoZone Stores, Inc., No. C13-1862 RAJ, 2018 WL 3526724, at \*3-4 (W.D. Wash. July 23, 2018). But in Brady the court denied certification because the plaintiff only provided time punch records and found no evidence of a common policies or practices. Id. That stands in stark contrast to the record before the Court here, which shows both compelling time punch data and policies and practices that impede the class members' ability to take timely and full rest breaks. As acknowledged in Brady, time punch data can be sufficient to make a *prima facie* claim, particularly if coupled with other evidence of the custom and practice preventing employees from taking breaks. Id. at \*4. Second, Home Depot relies on a case which rejected certification where the evidence concerning defendant's customs and practices was inconsistent. See Berry v. Transdev Servs., Inc., No. C15-01299-RAJ, 2019 WL 117997 (W.D. Wash. Jan. 7, 2019)). The Court finds no similar defect in the declarations Carlson provides here.

#### **d. Home Depot's Affirmative Defense to Meal Break Claims**

Home Depot argues that predominance cannot be satisfied because it is entitled to present an affirmative defense of waiver, which requires individual inquiries of each class member before resolving Home Depot's liability. The Court rejects this argument.

1 As the Ninth Circuit has acknowledged, “[d]efenses that must be litigated on an  
 2 individual basis can defeat class certification.” True Health Chiropractic, Inc. v. McKesson  
 3 Corp., 896 F.3d 923, 931 (9th Cir. 2018). This follows the general rule that “a class cannot be  
 4 certified on the premise that [the defendant] will not be entitled to litigate its statutory defenses  
 5 to individual claims.” Wal-Mart, 564 U.S. at 367 (internal citation omitted). Doing so would  
 6 violate the Rules Enabling Act, which “forbids interpreting Rule 23 to ‘abridge, enlarge or  
 7 modify any substantive right.’” Id. (quoting 28 U.S.C. § 2072(b)). But “[w]hen one or more of  
 8 the central issues in the action are common to the class and can be said to predominate, the  
 9 action may be considered proper under Rule 23(b)(3) even though other important matters will  
 10 have to be tried separately, such as damages or some affirmative defenses peculiar to some  
 11 individual class members.” Tyson Foods, 577 U.S. at 453 (citation and quotation omitted); see 2  
 12 Newberg on Class Actions § 4:55 (5th ed.) (“Courts traditionally have been reluctant to deny  
 13 class action status under Rule 23(b)(3) simply because affirmative defenses may be available  
 14 against individual members.” Id. (citation omitted)).

15 When analyzing whether an affirmative defense must be litigated on an individual basis,  
 16 the Court must “assess predominance by analyzing the [affirmative] . . . defenses [the defendant]  
 17 has actually advanced and for which it has presented evidence.” True Health, 896 F.3d at 931.  
 18 Under Washington law an employer may rebut a prima facie showing of missed or late meal  
 19 breaks “by showing that in fact no violation occurred or a valid waiver exists.” Brady, 188  
 20 Wn.2d at 584. A waiver is the intentional and voluntary relinquishment of a known right. See  
 21 Jones v. Best, 134 Wn.2d 232, 241 (1998). “It may result from an express agreement or be  
 22 inferred from circumstances indicating an intent to waive” but “there must exist unequivocal acts

1 or conduct evidencing an intent to waive; waiver will not be inferred from doubtful or  
 2 ambiguous factors.” Pellino, 164 Wn. App. at 697.

3 Home Depot falls short of identifying any evidence that can sustain its affirmative  
 4 defense of waiver. Because Home Depot does not have any system to track waived meals  
 5 (contrary to LNI’s recommended best practices), it relies exclusively 21 of the 57 declarations it  
 6 filed from current employees. (Def. Mot. at 7 n.21; Def. Opp. to Pl. Mot. at 6 n.4.) Of these, only  
 7 5 employees claim to have missed lunches altogether and 17 others claim to have taken late  
 8 lunches on rare occasions. There are several problems with these declarations. First, for those  
 9 who have taken late meals, they claim to have done so because they were helping customers or  
 10 were too busy, not because they freely chose to do so. (See Albert Decl. ¶ 8; Bachofer Decl. ¶ 6;  
 11 Buhr Decl. ¶ 6; Clayton Decl. ¶¶ 6-7; Clementson Decl. ¶ 8; Conway Decl. ¶ 6; Crawford Decl. ¶  
 12 7; Dominguez Decl. ¶ 7; Driscoll Decl. ¶¶ 7, 10; Goodman Decl. ¶ 7; Kirkham Decl. ¶¶ 9, 11;  
 13 Loomis Decl. ¶ 7; Moss Decl. ¶ 9; Ogas Decl. ¶ 9; Thompson Decl. ¶ 9; Zinkgraf Decl. ¶ 6.)<sup>1</sup>  
 14 This undermines the voluntary aspect of the waiver. See Jones, 134 Wn.2d at 241. And for those  
 15 who claim to have missed lunches, they fail to say when the missed lunches happened or that  
 16 their decision was truly voluntary. (See Baker Decl. ¶ 7 (missed due to inattention); Clementson  
 17 Decl. ¶ 8 (handful of missed lunches when she is too busy); Conway Decl. ¶ 6 (missed one lunch  
 18 when too busy); Cosgrove Decl. ¶ 6 (missed lunch once 26 years ago); Thompson Decl. ¶ 9  
 19 (occasionally misses lunch to help customers).) These statements are ambiguous and equivocate  
 20 on the key question of whether the purported waivers were truly voluntary.

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21  
 22 <sup>1</sup> One declarant claims not to have missed or delayed any meals (Ogas Decl.), while one other  
 23 says nothing about having waived any breaks (Dietrick Decl.).

Second, the Court cannot overlook the declarants' unreliability and bias given that they are current employees who might fear retaliation if they cast their employer in a bad light. See Morden v. T-Mobile USA, Inc., No. C05-2112RSM, 2006 WL 2620320, at \*3 (W.D. Wash. Sept. 12, 2006) (discounting declarations of 99 current employees). The concern about bias and reliability is not theoretical. The time punch data shows that some of the statements these individuals make about not missing or taking late meals are likely untrue. Roughly half of the declarants who claim to have never missed meals or rarely take late meals have missed many first and second meals and routinely take late lunches. (See Second Declaration of Paul Torelli Ex. A; see also Pl. Opp. at 10 (noting other inconsistencies).) For example, Jacob Ogas declares that he does not miss meal breaks, and has maybe taken meal breaks late a couple of time a year because he was helping a customer. (Ogas Decl. ¶¶ 8-9.) But the time punch data show that he missed 22.8% (159) of first meal breaks and 38.9% of second meal breaks during the class period and that almost 5% of his meal breaks were late. (See Second Torelli Decl. Ex. A.)

Having considered all of the evidence Home Depot has put forward, the Court finds that it has not met its burden of showing credible evidence necessary sustain its affirmative defense of waiver or why the issue of waiver undermines Carlson's strong showing of commonality and predominance.

e. **Rest Break Claims**

Carlson has also satisfied predominance and commonality as to his missed rest break claims, which differ slightly from the meal break claims for two reasons.

First, Carlson has presented sufficient evidence that his rest break claim presents common issues that predominate and that can be resolved on a class-wide basis. Carlson cites to his own testimony and that of 19 other class members who consistently aver that they frequently missed or delayed rest breaks due to a lack of adequate staffing, their unique supervisory and

1 specialist roles, and their duty to remain with customers above all else. Home Depot's provides  
 2 nothing to contradict this evidence. Home Depot's cohort of declarants rarely say anything about  
 3 missing or delaying rest breaks and those that admit to taking late rest breaks blame their  
 4 customers-service duties. A fact-finder could find liability under the LNI regulations based on  
 5 this testimony about the general practices and the workplace "culture that encourages employees  
 6 to skip breaks." See Chavez, 190 Wn.2d at 518. While Carlson does not have data to demonstrate  
 7 the precise number of missed or late rest breaks, he can prove liability using the evidence he  
 8 relies on in seeking class certification. This satisfies predominance and commonality.

9       Home Depot has failed to identify any individualized issue that will destroy  
 10 predominance or commonality. Home Depot relies on Berry to argue that rest break claims  
 11 cannot be proven using anecdotal evidence. (See Def. Mot. at 20-21 (citing Berry, 2019 WL  
 12 117997, at \*5); Def. Opp. to Pl. Mot. at 8 (citing same).) Even if Berry were binding authority, it  
 13 contains no such pronouncement. The decision in Berry was instead driven by the "unclear"  
 14 evidence of a common practice preventing rest breaks and the fact that not all of the potential  
 15 class members were subject to the same policies. Berry, 2019 WL 117997, at \*5. Here there is no  
 16 variation in the applicable policies and the declarations Carlson provides paint a coherent picture  
 17 of missed or delayed rest breaks. And in Berry, the employees were allowed to track any missed  
 18 rest breaks and get paid. Id. at \*3. That is not the case here where Home Depot offers no means  
 19 of tracking rest breaks at all. And because there is no waiver defense available to Home Depot  
 20 there are no individualized issues about whether timely and full rest breaks were waived. See  
 21 LNI Policy ES.C.6.1, "Meal and Rest Periods for Nonagricultural Workers Age 18 and Over," at  
 22 4 (rev. Dec. 1, 2017) (Berger Decl. Ex. 9).

1                   **f.       Wage Rebate Claim**

2                   Carlson has also satisfied predominance and commonality as to his Wage Rebate Act  
 3 claim. The primary question is whether Home Depot's withholding of wages is willful. See Hill,  
 4 191 Wn.2d at 561. As Carlson explained at oral argument, he intends to prove willfulness on a  
 5 class-wide basis using the same common evidence of Home Depot's policies, practices, and  
 6 customs and the time-punch data. The Court finds that this evidence can be used to resolve the  
 7 substance of Carlson's claim under the Wage Rebate Act as to both rest and meal breaks because  
 8 it could convince a fact-finder that Home Depot knew and tracked missed breaks and willfully  
 9 withheld those wages. Home Depot has not identified any reason why its defense to this claim  
 10 (that there is a "bona fide" dispute) would involve unique issues that would ruin commonality or  
 11 predominance. The Court finds Carlson has satisfied predominance and commonality as to this  
 12 claim.

13                   **g.       CPA**

14                   Carlson fails to persuade the Court that his CPA claim can be resolved on a class-wide  
 15 basis.

16                   Carlson argues that his CPA claim is simply that "Home Depot engaged in a deceptive  
 17 and unfair practice by compelling its employees to submit manipulated time records showing  
 18 compliant meal periods in order to avoid discipline for missing or taking late meal breaks." (Pl.  
 19 Opp. to Def Mot. at 17.) In support of this argument, Carlson cites to his own testimony and that  
 20 of five other class members. The Court finds that this evidence is not sufficient to show that  
 21 alteration of time records occurred on a class-wide basis. The class members' declarations  
 22 suggest that some employees have felt or been pressured to manipulating time records. (See  
 23 Christian Decl. ¶ 8 (manager told her to alter her time records); Cronin Decl. ¶ 4 (manager  
 24 clocked her out); Martin Decl. ¶ 4 (altered time punches to avoid violating the meal break rules);

1 Mccarty Decl. ¶ 7 (pressured to clock out but does not state he misreported meal breaks);  
 2 Reynolds Decl. ¶ 4 (altered time records to hide missed lunches to avoid getting in trouble).) But  
 3 these six people out of a class of nearly 2,500 do not convince the Court that this practice is  
 4 common to the class, particularly since there is no time punch or other data to confirm such  
 5 alterations were common. And as Home Depot argues, there can be many reasons why time slip  
 6 changes are submitted and any determination of whether those edits were coerced would require  
 7 individualized determinations. Home Depot itself also provides its cohort of declarants who  
 8 dispute the claim of having their time records altered. Given the evidence presented, the Court  
 9 finds that certification of the CPA claim is improper. But this does not impede certification of the  
 10 class as to the remaining claims.

11       **2. Superiority**

12       “In determining superiority, courts must consider the four factors of Rule 23(b)(3).”

13 Zinser v. Accufix Rsch. Inst., Inc., 253 F.3d 1180, 1190 (9th Cir.), as amended on denial of  
 14 reh’g, 273 F.3d 1266 (9th Cir. 2001). The four factors are:

- 15       (A) the class members’ interests in individually controlling the prosecution or defense of  
      separate actions;
- 16       (B) the extent and nature of any litigation concerning the controversy already begun by or  
      against class members;
- 17       (C) the desirability or undesirability of concentrating the litigation of the claims in the  
      particular forum; and
- 18       (D) the likely difficulties in managing a class action.

19 Fed. R. Civ. P. 23(b)(3)(A)-(D).

20       Carlson has shown sufficient superiority to satisfy Rule 23(b)(3). First, the case involves  
 21 relatively small claims for missed wages where the amount potentially to be recovered is far  
 22 outweighed by the costs of individual litigation against a large corporation such as Home Depot.  
 23 As the Ninth Circuit has explained, “[w]here damages suffered by each putative class member

1 are not large, this factor weighs in favor of certifying a class action.” Zinser, 253 F.3d at 1190;  
 2 see Fed. R. Civ. P. 23(b)(3)(A). Second, neither party has identified any other cases involving  
 3 these kinds of claims against Home Depot. See Fed. R. Civ. P. 23(b)(3)(B). Third, there is good  
 4 reason to focus the claims in this forum because it applies Washington law to Washington  
 5 residents who have encountered Home Depot’s common practice of allegedly depriving  
 6 employees of timely and full meal and rest breaks. See Fed. R. Civ. P. 23(b)(3)(C). Fourth, there  
 7 are no obvious difficulties in managing this on a class basis. See Fed. R. Civ. P. 23(b)(3)(D). The  
 8 Court finds superiority easily met on this record.

### 9           **3.       Numerosis, Typicality, and Adequacy**

10          Though Home Depot does not challenge numerosity, typicality, or adequacy, the Court  
 11 independently confirms that each element is satisfied.

12          First, as to numerosity, Carlson has identified 2,478 putative class members. This  
 13 satisfies Rule 23(a)(1) because joinder of this many plaintiffs would be impractical. See Fed. R.  
 14 Civ. P. 23(a)(1); Gen. Tel. Co. of the Nw. v. Equal Emp. Opportunity Comm’n, 446 U.S. 318,  
 15 330 (1980) (“The numerosity requirement requires examination of the specific facts of each case  
 16 and imposes no absolute limitations.”).

17          Second, Carlson has demonstrated that his claims are typical of the class. See Fed. R.  
 18 Civ. P. 23(a)(3). “The test of typicality ‘is whether other members have the same or similar  
 19 injury, whether the action is based on conduct which is not unique to the named plaintiffs, and  
 20 whether other class members have been injured by the same course of conduct.’” Hanon v.  
 21 Dataproducts Corp., 976 F.2d 497, 508 (9th Cir. 1992) (citation omitted). Carlson has shown that  
 22 his claims are typical of the class and result from the same alleged course of conduct, policies,  
 23 and practices.

1       Third, Carlson and his counsel have shown that they are adequate representatives of and  
 2 for the class. “The final hurdle interposed by Rule 23(a) is that ‘the representative parties will  
 3 fairly and adequately protect the interests of the class.’” Hanlon v. Chrysler Corp., 150 F.3d  
 4 1011, 1020 (9th Cir. 1998) (quoting Fed. R. Civ. P. 23(a)(4)), overruled on other grounds by  
 5 Wal-Mart, 564 U.S. 338. Adequacy of representation requires that “[f]irst, the named  
 6 representatives must appear able to prosecute the action vigorously through qualified counsel,  
 7 and second, the representatives must not have antagonistic or conflicting interests with the  
 8 unnamed members of the class.” Lerwill v. Inflight Motion Pictures, Inc., 582 F.2d 507, 512 (9th  
 9 Cir. 1978). As to class counsel, the Court must also assess the following requirements of Rule  
 10 23(g):

- 11             (i) the work counsel has done in identifying or investigating potential claims in the  
                  action;
- 12             (ii) counsel’s experience in handling class actions, other complex litigation, and the types  
                  of claims asserted in the action;
- 13             (iii) counsel’s knowledge of the applicable law; and
- 14             (iv) the resources that counsel will commit to representing the class.

15       Fed. R. Civ. P. 23(g)(1)(A). The Court may also consider “any other matter pertinent to  
 16 counsel’s ability to fairly and adequately represent the interests of the class.” Fed. R. Civ. P.  
 17 23(g)(1)(B). And class counsel must “fairly and adequately represent the interests of the class.”  
 18 Fed. R. Civ. P. 23(g)(4).

19       The Court is satisfied that Carlson will prosecute this action on behalf of the class, as he  
 20 has already demonstrated by sitting for a deposition and providing counsel with his records. And  
 21 the Court is unaware of any conflict of interest between Carlson and any class members. The  
 22 Court is also satisfied that Adam Berger and Elizabeth Hanley and their firm, Schroeter  
 23

1 Goldmark & Bender, will fairly and adequately represent the interests of the class. The attorneys  
2 and firm have demonstrated the necessary knowledge and ability to litigate the claims in this  
3 matter, their experience handling similarly complex matters, and their ability and desire to  
4 devote the necessary resources to representing the class.

5 **CONCLUSION**

6 The Court finds that Carlson has satisfied the elements of Fed. R. Civ. P. 23(a) and  
7 23(b)(3). The Court therefore GRANTS Carlson's Motion in part and DENIES Home Depot's  
8 Motion in part, certifying all but the CPA claim for class treatment as to the following class: All  
9 individuals employed by Home Depot as in-store supervisors or specialists in Washington State  
10 at any time between June 26, 2017 and the date of this Order. Carlson may pursue his CPA  
11 claim, but only on an individual basis.

12 The clerk is ordered to provide copies of this order to all counsel.

13 Dated October 7, 2021.

14 

15 Marsha J. Pechman  
United States Senior District Judge

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